

Message Text

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FOLLOWING REPEATED GENEVA 14426 ACTION SECSTATE SEPT 26

QUOTE LIMITED OFFICIAL USE GENEVA 14426

FOR ASSISTANT SECRETARIES MAYNES AND VEST FROM AMBASSADDR
VANDEN HEUVEL

E.O. 11652: N/A
TAGS: ECE OVIP
SUBJECT: ECE - MEETING WITH ECE EXECUTIVE SECRETARY
STANOVNIK AND HIS FORTHCOMING VISIT TO WASHINGTON

REF: STATE 219562

1. ECE EXECUTIVE SECRETARY STANOVNIK CALLED ON ME AT THE
US MISSION. MEETING WAS AT MY INITIATIVE AND PRIMARY
PURPOSE WAS TO DISCUSS STANOVNIK'S OCTOBER 25 VISIT
TO WASHINGTON.

2. PRINCIPAL TOPIC STANOVNIK WISHES DISCUSS WITH
DEPARTMENT OFFICERS IS RECENT RESTRUCTURING AND
CENTRALIZATION OF U.N. ADMINISTRATIVE FUNCTIONS AND AFFECT
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THIS HAS HAD ON ECE. ACCORDING TO STANOVNIK, OBJECTIVE
THIS RESTRUCTURING WAS TO DECENTRALIZE ADMINISTRATIVE
RESPONSIBILITY BUT EFFECT HAS BEEN THE OPPOSITE.
STANOVNIK FELT THAT THE COMMITTEE ON PROGRAM COORDINATION
(CPC) WAS AN ESPECIALLY UNWELCOME INTRUSION IN HIS
MANAGERIAL RESPONSIBILITIES. HE MENTIONED RECENT THREE-
WEEK PROGRAM REVIEW WHICH REQUIRED PRESENCE HIS SENIOR

ADVISER (STILLMAN) IN NEW YORK FOR THAT PERIOD. CPC MEMBERS CONDUCTING THE REVIEW LACKED DETAILED KNOWLEDGE EUROPEAN SITUATION AND ATTEMPTED IMPOSE DECISIONS RE ECE PROGRAMMING, WHICH STANOVNIK FELT WERE TOTALLY INAPPROPRIATE. ANOTHER WEAKNESS IN CPC CONCEPT, ACCORDING TO STANOVNIK, IS THAT THEY ARE GUIDED BY OVERALL U.N. PRIORITIES WHICH DO NOT NECESSARILY COINCIDE WITH PRIORITIES OF A REGIONAL ORGANIZATION SUCH AS ECE. AN EXAMPLE IS ENVIRONMENTAL PROGRAMS WHICH HAVE A HIGH PRIORITY WITH ECE MEMBER STATES BUT A LOW PRIORITY IN THE OVERALL U.N. CONTEXT. HIS FINAL POINT ON THIS TOPIC WAS THAT ECE PROGRAMS ARE DEVISED AND APPROVED BY GOVERNMENTS ACTING THROUGH THE VARIOUS COMMITTEES WHILE THE CPC IS A BUREAUCRATIC BODY WHICH CAN IN PRINCIPLE OVERRULE GOVERNMENTAL DECISIONS. STANOVNIK SAID HE WOULD GLADLY ACCEPT A THREE OR FOUR YEAR BUDGET FREEZE AT PRESENT LEVEL IN EXCHANGE FOR FULL MANAGERIAL CONTROL OF FUNDS AND SECRETARIAT ASSIGNED TO HIM. WE ARE SYMPATHETIC TO THIS PROBLEM. THE BUREAUCRATIC INTERFERENCE WITH MANAGEMENT IS NOT HELPFUL IN ACHIEVING PROGRAM PRODUCTIVITY.

3. OTHER AREAS STANOVNIK WOULD LIKE TO DISCUSS IN WASHINGTON ARE ENVIRONMENT, ENERGY AND TRADE.

4. QUESTION OF POSSIBLE HLM ON ENVIRONMENT WAS DISCUSSED. LIMITED OFFICIAL USE

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IF FRAMEWORK AGREEMENT IS REACHED, STANOVNIK SEES THIS LEADING TO IMPLEMENTATION OVER SEVERAL YEARS. HE FEELS SOVIETS MAY SEEK MECHANISM OUTSIDE ECE FOR IMPLEMENTATION AND TO SUPPORT THIS ASSUMPTION CITED SOVIET STATEMENT DURING RECENT CPC PROGRAM REVIEW THAT ONE WEAKNESS IN HLM CONCEPT IS THAT NO MECHANISM EXISTS FOR IMPLEMENTATION. THIS STATEMENT WAS NOT CHALLENGED THUS SUPPORTING STANOVNIK'S CONTENTION THAT CPC MEMBERS LACK KNOWLEDGE OF MATTERS THEY ARE CONSIDERING. STANOVNIK HAD DISCUSSED WITH DZHERMAN DVISHINI (DEPUTY CHAIRMAN USSR STATE COMMITTEE ON SCIENCE AND TECHNOLOGY) MATTER OF INFORMATION SOVIETS WOULD PROVIDE ON SOURCES OF POLLUTION NEEDED FOR FORMULATION OF AN AGREEMENT ON TRANSBOUNDARY AIR POLLUTION. GVISHINI STATED THERE WERE INDIRECT MILITARY CONSIDERATIONS HERE AND THAT MILITARY MUST BE INCLUDED IN DECISION-MAKING PROCESS ON INFORMATION TO BE PROVIDED.

5. I RAISED QUESTION OF MEETING PROLIFERATING AND U.S. PERSONNEL IN ECE SECRETARIAT. ON MATTER OF MEETING PROLIFERATION, I TOLD STANOVNIK THAT AT NEXT ECE PLENARY, I WAS GOING TO REQUEST THAT HE DO AN ANALYSIS OF DEGREE OF GOVERNMENT INTEREST IN VARIOUS MEETINGS MEASURED

PARTIALLY BY ATTENDANCE. THIS COULD BE ONE APPROACH TO
ELIMINATING WORK AREAS WHERE GOVERNMENT INTEREST WAS LOW.
IF DEPARTMENT AGREES, I COULD MAKE THIS REQUEST BY
LETTER NOW SO THAT WE CAN MAKE RECOMMENDATIONS FOR ACTION
AT THE NEXT PLENARY. ANOTHER SUGGESTION FOR IMPROVED
ECE EFFICIENCY WAS TO CONSOLIDATE THE COMMITTEES ON
ELECTRICITY, COAL AND GAS INTO AN ENERGY COMMITTEE.
STANOVNIK THOUGHT THIS WOULD BE IMPRACTICAL BECAUSE OF
VESTED BUREACRATIC INTERESTS IN VARIOUS COUNTRIES AND
BECAUSE MOST COUNTRIES DO NOT HAVE A DEPARTMENT OF ENERGY.
THUS THE ECE STRUCTURE WOULD NOT PARALLEL GOVERNMENT
STRUCTURE. HE SUGGESTED THAT A NEW BODY - SENIOR ADVISERS
ON ENERGY - WOULD BE MORE APPROPRIATE. ON MATTER OF
PERSONNEL, I STATED THAT WE WERE UNDERREPRESENTED IN THE
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IMPORTANT ECE DIVISIONS OF ENVIRONMENT, TRADE AND
TECHNOLOGY AND ENERGY, AND THAT WE WOULD LIKE ONE OR
TWO ADDITIONAL SENIOR POSITIONS IN EACH OF THOSE DIVISIONS.
SORENSEN UNQUOTE CHRISTOPHER

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